# Toward a Critical Theory of Television

Television will be of no importance in your lifetime or mine

become the definer and transmitter of a society's values.

-Bertrand Russell

Once television is truly national it will become the most important medium that exists. Everything that it does or does not do will be important.

—Norman Collins

Chewing gum for the eyes.

-Frank Lloyd Wright

The huminous screen in the home carries fantastic authority. Viewers everywhere tend to accept it as a window on the world, and to watch it for hours each day. Viewers fed that they understand, from television alone, what is going on in the world. They wonconsiculty look to it for guidance as to what is indportant, poor, and desirable, and what is tree. It is a support to the proper good, and desirable, and what is tree. It is a support to the proper good and the proper to the proper to the proper to the proper poor and the proper to the proper

-Erik Barnouw

In excess of 750 million TV sets in more than 160 countries are watcher by 2.5 billion people per day. Although there is no consensus regarding relevision's nature and impact as the quotes that open this chapter attent, the ubiquity and centrality of relevision in our everyfew lives are obvious. At present, almost every home in the United States has a relevision set. At present, almost every home in the United States has a relevision set more time watching television than in any other letures excitive and, cumulatively, far more time in front of the relevision than in school, only over absorbs more walking time. Furthermore, polls reveal that more people work absorbs more walking time. Furthermore, polls reveal that more people

depend on television for news and information than on any other source, and that it is the most trusted source of news and information.<sup>1</sup>

Given television's penetration into everyday life, the controversy naming arounding it is not unprising. The controversy intensities in the light of debates over its social and political functions. Television has been deeply implicated in post-World War III presidential dections, the cold war, the Vertiams War and other struggles of the 1965s, and the major political force in the structure of the political political reference in the agreement, however, concerning television's social and political effects. Some commentators argue that television has not approximately the political interests. Others have argued that television has had a primarily liberal bash, bringing down such conservatives as Josephi McGarty and Kleind's Mone, undermitting the U.S. intervention in Vietnam, and promoting a liberal agreed. A series of consults heard controversion surrounders around reflexions in most on

A seria of equally heated convoveries surround television's linguist on everyfuly life. Whereas some calim hat the ulevision promotes viduoes, other converges life. Whereas some calim hat the ulevision promotes viduoes, other see television as promoting a democratic, egalitatina, populist culture, critica ague that it is certain; a varsa cultural watefland. Some see its as "tube of plenty" that provides a wealth of entertainment and Information, others task it as promoting is deological domination and manajulation of the transaction of the control of the

## 1.1 Theorizing Television

Despite these and other controveries, few attempts have been made to reprovide a systematic theory of relevious theat criticates it relations with the chief institutions of contemporary capitalist society and defines its impact on social and political life. Superinsipil, it has not reviewed the sort of systematic theoretical scrutiny that has been directed toward other major institutions, such as the state, the corporation, the military, the family, and the education system. Of all contemporary institutions, the system of relevious in the one most neglected, may system, and the observations of the contemporary institutions.

Of course, many books on television have emerged. Several detail the history and economics of frelevision, and a growing number are concerned with analyting its influence on contemporary politics. Its impact on so-cililatation has been widely studied, and many criticisms of its effects have been mounted, ranging from attacks on its promotion of sex and violence to its alleged political biases. In addition, there are counties books about the television industry as well as about its programming and personalities.

An even greater amount of material is published daily in newspapers, magazines, and journals, ranging from scholarly and academic studies to TV reviews and gossip. Yet there are few critical theories of television that situate it within the institutional and systemic framework of the existing social order.

the construction of the last many cities, commentators, and culcharat—but for thereins. The critiques therauches have lurghy been determined by the political views of the critics. Conservatives, for example, claim that selevits in a laberal medium that subverts traditional values. Liberals and radicals, by contrast, often criticire television for its domination by business inportatives and conservative values. Liberals deety trends toward monopoly in television, restrictions on freedom of the press, and what they see as distortions and misuse of television in certain instances (Stornia 1965, 1968, Bagiltian 1987). Radicals argue that television reproduces a conservative starta quan and provides powerful tools for managing social conflict and for stiling the values and file-tryline of corporate capitalism. Theories and offern remotosce the resilical personators of offernities and values, and offern remotosce the resilical personators of offernities and values,

## The Politics of Theory

Conservatives frequently criticize new forms of popular culture and mass media that they see as a subversive threat to traditional values and institutions.4 In the 1960s conservative values were under attack by the new social movements of that era and as noted some conservatives saw television as a primarily liberal medium. In 1969, for example, Vice President Spiro Agnew carried out an assault against "Eastern-establishment" news media. Noting that a recent Vietnam speech by Richard Nixon was followed immediately by critical analysis on the television networks. Agreey complained that the president's talk had been "subjected to instant analysis and querulous criticism . . . by a small hand of network commentators and self-appointed analysts, the majority of whom expressed in one way or another their hostility to what he had to say." Agnew claimed that a "small group of men" decide what the country will learn each day, and that they have acquired the power to make or break politicians or policies. These journalists. Agnew continued, are highly parochial and share the same liberal biases. Such concentration of cultural power is intolerable, he argued, and should be carefully scrutinized by the government (Agnew, cited in Emery and Smythe 1972, 309ff.).

In later speeches, Agnew referred to this "Eastern, liberal-biased" media establishment as an "effete corps of impudent snobs" and as "nattering nabobs of negativism" (Barnouw 1975, 443ff.) A variety of conservative scholars and commentators have subsequently taken the position that network

trievision has "liberal bias." In a study of the 1968 dection, Edith. Efron (1972) concluded that television was overwhelmighty periodiced against Richard Nison and in favor of Hubert Humphrey, given the positive Richard Nison and in favor of Hubert Humphrey, given the positive formation of the study of the study of the study of the study of the formation of the study of the study of the study of the study of the in 1972-1971 reflected unfavorably on the U.S. military and was altered to their research, reporters for the major news media were overwhelmingly to their research, reporters for the major news media were overwhelmingly to their research, reporters for the major news media were overwhelmingly to the study of the study of the study of the study of the of these claims, however, were constrained see Stevenson, at al. 1973.

These conservatives cititiques have formed part of the técology of the "New Right," which emerged in the late 1970s. The New Right became increasingly critical of the "new class" within the media, claiming that in biase are liberal, "collectivist," and "arti-free enterprise." This position was promoted for several years by TV Guide, which employed conservatives ush as Edith Error, Bertic Buchsan, Kevin Phillips, and others who argued that television subverted traditional values and premoted a left-fitted society-district agents. Error, for instance, claimed that television became a morthipiere for "coological tong-growth types," "modern Loddite became a morthipiere for "coological tong-growth types," modern Loddite while exhibiting boustifty rowerd "U.S. basiness, U.S. Blook, r McC. Smillary and U.S. technology," In short, the claimed, it gromotes the agenda of the New Left ITV Guide, Crother 8. 1977, pp. A5-A61.

In a series of corporate ash, Mobil oil corporation claimed that "bealing reporters and elections con fungion resuperses and television metworks have distinct boutstiles toward businessmen" (cited in Dreier 1987; 64). A similar position concerning television entertrainment was advanced by Ben Sein (1979), who attacked television programming for promoting unribusiness. (1974) and the state of the contraction o

Another group of critiques emerged in the 1970s. For instance, Datiel Bell [1970s agreed that television and the mass media laws been instrumental in promoting a new consumer ethic and hedonistic life-style that contradict he older capitallic-protestant production ethic with its emphasis on hard work, swing, delayed gratification, the family, religion, and other traditional work, swing, delayed gratification, the family, religion, and other traditional values. "Neconomerative" critics used a Daniel Moynflan, Robert Nishet, and Samuel Huntington maintain that television has eroded respect for authority by exposing political scandids swell as business corruption and

failures) while fostering cynicism, distrust, and disespect for the system as a whole. These circlisc complain that the media have gone toa far in their "adversary" function and have eroded the president's power, thus "seriously and dangerously" weakening "the state's ability to govern' (Moynihan 1973, 3015. The necooncarvatives claim that elevision has helped produce an "adversary culture," and Croiser et al. (1973) specifically assert that it has promoted a "democratic distemper."

The liberal approach to relevision and popular culture is divided into company. One critical position focuses on relevision's institutional setting and function within contemporary capitalist democratics (Stepmans 1995, Firedally 1996). Stores 1996, and Bugklinan 1996. The other known focuses, often affirmatively, on the cultural and social functions of relevision. Liberal criticas usually decument the abases of relevision caused of relevision. Liberal criticas usually decument the abases of relevision caused above all other vulues and goals. They hold that if relevision exercises the control of the

The liberal pluralist position is detailed, along with some conservative and radical critiques, in the anthology Mass Culture, edited by Bernard Rosenberg and David White (1957). White presents television and popular culture as parts of a democratic, pluralistic cultural system that provides a marketplace of ideas and entertainment as well as a diversity of choices. This position is also elaborated in Herbert Gans's (1974) study of "taste cultures" which celebrates the liberal pluralist view of culture-and television-in the United States. The affirmative liberal position is reflected as well in lames Carey's (1988) description of television and popular culture as a "communalistic ritual" in which a culture celebrates its dominant values institutions and way of life. This view is elaborated by Paul Hirsch and Horace Newcomb (1987), who present television as a "cultural forum" in which society presents, debates, and works out its values, problems, and identity. The liberal position also shapes some of the work being done by members of the Popular Culture Association, which views television positively as an important expression of dominant values in the United States.

Although liberals have not developed a district and systematic institutional theory or critique of elevision, most escological studies from produced tend to take a liberal bent. These studies see the production of more sa a consequence of complex organizational imperatives, which in turn result from the interplay of economic and debodgical constraints by management, professional codes and enew vulnes, and the interaction of a Althede 1976. Gains 1979 we move to the most of the liberal constraints by a complex dependence of the contraction of a Althede 1976. Gains 1979 we move in terms of a liberal constraint product through a series of compromises and complex interactions. The cell lipto

question the conservative claim that television has a liberal bias by emphasizing how the allegedy liberal bias of reporters is countered by the processes of gatekeeping and filtering, which tend to exclude socially critical stories and radical points of view. The studies also point to the ways in which the constraints in news production force the news media to rely on establishment sources and, hence, to disproportionately favor pro-business and tro-ooverment noints of view.

and projectivitient pations consequently and the services a part of 'na bleedyacti state apparture' (Althuser, 1971), as a 'mind annaper' (Sellelle 1973), as "the cultural arm of the industrial order' (Gerbner 1976, as an instrument th' maintains begroon yand legitimes the statut upo' (Chehman 1974, as a "booking glass" that provides a distorted and ideological view of social fic (Rapping 1987), as an instrument tha "invents reality", according to the needs and imperatives of corporate capitalium (Parenti 1976), and as a propaganda machine that "mainfactures consent" to the existing sociopolitical order (Bernan and Chonnaky 1998, Herman 1998, Chonnaky 1999, in a sense, only the relicials have attempted to provide even a rudimentary account of relevisors pice in the system of institutions enablashed in the United Stores and the orable in as expectable information and effect. The seen to systematic liberal strengt to theorize television as a key institution within contemporary U.S. society.

#### The Logic of Accumulation and Exclusion

In this book, I shall generally take the radical position, abboogh a supbit television has contradienty social functions and effects. Scentimes it reproduces the status quo in a highly conservative manner, and sometimes it promotes (Bleral) change and social efforms. Against models of contemporary U.S. society that project a pluralist concept of releviston as a major institutional force between the plusiones and beg government. I argue that, predominantly controlled by business—that is, by the capitalist calcules it a system of the controlled by business—that is, by the capitalist calcules it as special relations marked by private conversibly of the means of production and production for private profile in social relations marked by private conversibly of the means of production and production for private profile in social society, workers are forced to and the capitalist scenter at least part of their profit from unpaid labor time (Marx and Engals 1978).

A capitalist society is therefore a class society divided between those who own and control the means of production and those who do not and are thus forced to sell their labor.<sup>6</sup> This class division is often described as an opposition between the ruling (or capitalist) class and the working

class. The ruling class, in turn, is divided into various class accors, just ac capital is divided into various fields. The capitalist class is divided between big and small business sectors and between transnational and national corporations. Big business is divided into various sectors such as heavy manufacturing, finance, communications, and of

The ruling dass often competes internally, as when struggles enguges between hig business and small business or between the menfacturing and finance sectors. In a competitive market society, competition among different frems within a sector constitutes another form of confict. Business incentimes unites to struggle against workers or reform movements, but, on the whole, organist society is sharterized by conflict. Business among the different class sectors and classes. In a highly competitive society, such conflict is investible—especially of certain groups are oppessed or exploited. Thus, tension, structural anragonism, and struggle are permanent and constitutes fractures of capitalists cockey.

Marx and Engsh argued that the ruling ideas in a given society are those of the ruling class, and that these ideas express the interests of the dominant class in an idealized form (1978, 172). Thus in feudal society, the ruling ideas were those of chavilry, honor, volor, and spirituality—precisely the ideas of the ruling strata. In capitalist society, individuality, competition, winning, material success, and other capitalist ideas are highly esteemed and likewise refett the interests and idieas of the ruling class.

"Islooby," imports over differences between classes and presents idealized visions of class harmony and comensus. Rolling classes strengt to present their ideas as universal and their interests as the common interests, that with the common interests, that are considered to the common interests, that the common interests are the common interests, that common interests, that common interests are presented as the interests of everyone, as universally valid ideas. The content is not compared to the interests of the capitals class, are presented as the interests of everyone, as universally valid ideas. The church, schooling, and the family (Althasser VIII)—proches decloopy and thus serve the interests of the rolling class by idealizing existing intuitations, preservine, and ideas in this context, ledoopy refers to a set sufficiently content in the context, and ideas in this context, schoopy refers to a set sufficient context, and context in the context in t

Ideology thas attempts to obscure social antagonisms and conflict—in function that the media carry out in their entertainment and information programs. In opposition to liberals and others who conceptualize US, society as a pluralistic system that maintains a balance and harmony of power, I view US, society as a terrain of struggle, as a terrain contexted by various economic, gender, and readilg proups and forces that is nevertheless dominated by the state, media, and big business. My working assumption is that the capitalist mode of production structures dominant institutions, technologies, media, social practices, and ideologies into a capitalist system. But I also assume that individuals will struggle against their exploitation and oppression, that is interest of capitalists and workers are fundamentally opposed, and that tension and struggle are thus inherent features of capitalist exercise.

Capitalism is a system of production of commodities in which private corporations attempt to maximize their profits through accumulation of capital in a system of private enterprise. To protect their interests and to expand their wealth and power, the most powerful capitalist forces attempt to control such institutions as the state and the media. Television enters into this terrain and mediates between different institutions and social forces, all the while growing in power and influence within the contemporary sociopolitical scene in the United States. In capitalist society, the logic of capital accumulation is the key constitutive force in the economy. By the same token, in the system of commercial broadcasting that has developed in the United States, capital accumulation is the primary motor of the television industry. In this system, the commercial television corporations are primarily business enterprises concerned with the maximum accumulation of capital. Like other corporations, they are organized to extract the maximum of profit from the production process. This involves producing programming that will attract large audiences for the advertisers who support the commercial system of television in the United States. It also involves. like other enterprises, exploitation of producers and consumers, though the process of exploitation is more subtle in the extraction of profit in the television industry. Like other productive enterprises, the television industry will obviously pay their employees cumulatively less than the total amount of value produced by their labor. Yet exploitation in the television industry is highly uneven, as top executives are regularly paid over one million dollars a year and celebrities, ranging from newscast anchors to ton-dollar stars, are paid in the millions. Thus exploitation of the labor force concentrates on lower-level employees such as technicians, researchers, secretaries, writers, and the like

In addition, exploitation takes place through the extraction of higher prixes from consumers for the products ashertised on teirboin. Networks charge the corporations who purchase advertising time according to how many viewers works a pieve and an in some cases, which viewers in specific demographic categories are supposedly viewing a given program (i.e., upscale demographic categories are supposedly viewing a given program (i.e., upscale the viewers in the form of higher prices hosense boards are still, incredibly, take tax write-offs from advertising expenses, viewers pay for their "fires" relevious with both higher taxes and the growing public their "fires" relevious with both higher taxes and the growing public squalor caused by a system in which corporations have paid a dramatically lower tax rate since the beginning of the reign of the pro-business Republican administrations of Reagan and Bush (see Harms/Kelloer 1991)

Yet the television industry is different from other businesses in that it has the crucial shoological functions of legitimating the capitalst mode of production and delegitimating its opponents (e.g., socialist and communist governments, Third World liberation movements, labor, and various sarticapitalist social movements As I argue in Chapters 2 and 3; television's dual functions of accumulation and eigitimation sometimes conflict, but for the most part they work together in defining television's specificity as an institution within corporate capitalism.

Television's logic of accumulation dictares a logic of exclusion that condemns to silence those voices whose criticisms of the capitalism mode of production go beyond the boundaries allowed by the lords of the media. Although specific politicisms, corporations, and business prefaces can be desired to the condition of the condition of the politicisms of the conditions, and business prefaces can be interested on the conditional conditio

This logic of exclusion helps determine which views are aired on television and which are not. As Herman and Chounky (1988) have demonstrated, the medial in the United States usually follow the foreign policy agendal advanced by the estimating government and exclude views circited of in policies. They demonitor the official renemies of the state while ledeslimes to the medial constructive projected regarders images of Nicaragua, deemed an ecomy by the Reagan and Bush administrations, while glossing over tenses of U.S. ellers tentes such as Edwader or Gustman (Chonnky 1999). The isleodogical begenoony is norther one-dimensional nor conflicter. If there are significant differences among political or corporate ellers for the extension of the conflict of the existing economic political system and its institutions and policies.

To be sure, the logic of exclusion shifts and reflects social struggles and changes. Blacks were excluded from television almost completely during the 1940s and 1950s, in part because television executives feared that affiliates in the South would not play programs fearuring blacks or dealing sympathetically with their problems. By the same token, views critical of U.S. collects to Viernam were excluded until sterificate reads had occurred in the consensus and debate over the policy itself, and positive views of the Soviet Union were excluded until Gorbachev provided the impetus for more sympathetic and even positive coverages.

The range of ideas allowed by the modia depends on the level of social struggle and critis. Because televious is a a bioquitous eye with the focuse on social estimete twenty-four hours a day, challenges to existing policies and whose will occasionally be aired, such challenges level perfuse television as in independent voice of critism, while for town plags produces as the question that were consistent of the form plags produces. I will question this view of relevision and rappe, instead, that relevision has taken on the function of systems maintenance within the structure and dynamics of corporate explaints and liberal demonstra—that is, within the dominant economic and political institutions that together constitute technocapitallar television requires once to situte television, within a theory of society.

#### 1.2 Critical Theory, the Culture Industries, and the Public Sphere

A critical theory of television should provide analysis of the historical development, socioeconomic structure, and political effects of the system of commercial television. The concept of "critical theory" used in this book derives from the work of the Institute for Social Research, which has provided radical perspectives on the transition from enterpreneurial market capitalism to the system of state corporate capitalism (lav 1973: Kellner 1989a: Bronner and Kellner 1989). In exile from Nazi Germany. the Institute moved in the 1930s from Frankfurt, Germany, to Columbia University in New York. In the United States, the Institute theorists (Max Horkheimer, T. W. Adorno, Herbert Marcuse, Erich Fromm, Leo Lowenthal, and Frederick Pollock, among others) developed a critical theory of society. which consisted, in part, of analyses of the new synthesis between the state and economy in the configuration of state and monopoly capitalism that emerged during the 1930s in both fascist and democratic forms. These critical theorists also developed one of the first critiques of the roles being played by mass culture and communication in contemporary capitalism, one of the first theories of the consumer society and one of the first appreciations of the new forms of science, technology, and instrumental rationality in the constitution of a "totally administered society." In addition, they developed theories and methods that can be used to analyze the ways in which culture, social institutions, the state, and the economy work together to form a capitalist system (Kellner 1989a).

These critical theorists conceptualize the mass media as a "culture industry" that systematically indoctrinates individuals with the ideological

values and ways of life of established society (Horkheimer and Adorno 1972 Jorig. 1947l; Marcuse 1964). The media, according to this account. thus serve as instruments of social control and mass deception. Generalizing from the fascism that the theorists observed in Germany and the rise of the consumer society that they experienced in the United States, they initially postulated a model of a monolithic capitalist society in which the media served as powerful instruments of domination in the hands of the ruling class. In the process, they focused on popular entertainment and its ideological nature and functions, to the exclusion of media presentations of news information, and actual political struggles. They assumed that mass culture was a powerful instrument that integrated the working class into capitalist society and managed their consciousness, needs, and behavior. Yet, although their study provided important insights into capitalist modes of domination, it lacked specificity and empirical analysis of the history. political economy, and effects of the media in actual historical constellations. The limitations of this model of the culture industry were somewhat

overcome by a accord-agreements critical theories, Joseph Haberrana, In his term suple book, The Structural Transprismanie of the Public Sheer, Haberrana (1999 Jorg; 1902)) analyzed the transformation of the public sphere under the pressure of a rising system of mass media. During the eighteenth century, he claimed, the democratic public sphere initially provided a free century he claimed, the democratic public sphere initially provided a free democratic public sphere initially provided a free century he claimed, the democratic public sphere initially provided a free democratic public sphere in the public spher

A free press, according to Haberman, is an essential component of a democrate occide order. In his account, a critical press began to emerge in fingland during the late 1600 and, during the 1700s, became an important pressure of the control of the control of the control of the control revection of speech "saw initially restricted to parliament, but the press eventually won this right. In the Virginia Bill of Rights, written a month before the Declaration of Independence in 1776, Gorept Shorn recognized that "tiple freedom of the press is one of the great bulwarks of liberty to 1800 and 1800 is one of the most precious rights of man. Everyone can therefore speak, write, and print freely, with the proviso of responsibility for the misuse of this liberty in the cases determined by law" (cited in Habermas 1989, 70).

The press was demed necessary as a source of information that would enable citizens to democratically participate in public affirm. It was also intended to provide a balance of power, as a bulwark against execusive state power. In practice, the press during the insisteenthe century was often oppower. In practice, the press during the insisteenthe century was often the provident of the provident

abuse of power or corruption (thutteng and Netson 1981). Halvenras again, however, than in the late instreated necturity, the state Leaders again, however, than the late instreated necturity and publications that challenged its interests and agenda while operating as an intrument of political inductrination. In addition, private corporations began taking coerted of the state and the media to promote their own interests and power. Advertising became a crucial component of mass communication, providing the abertiters with power over these media and communication, providing the abertiters with power over these media and communication, providing the abertiters with power over these media and communication, providing reads and extensive control, but the very space of the public aphere recorded with the development of new subsets, commenterin and abopting malls, new electronic media, and a declaning interest in both book culture and politics. Under these conditions, the public was transferred from participates in political and

The result, according to Haberman, was a crisis of the public sphere and a threat to democracy. Democracy required a visal and well-informed public, orget to participate in debates and struggles concerning political issues of common interest. In a privatellist obscity, however, individuals withdraw from the public sphere and contented themselves with commongton, private family lives, and included an pruntiate and gleaner. In this complete, private family lives, and included an pruntiate and gleaner. In this the public sphere. The focus of my analysis is the United States, in contrast to Haberman's wide-ranging, multisocietal study.

The crisis of the public sphere is arguably much more intense in the United States than it was in 1962, when Habermas published his text. Transnational entertainment and information conglomerates have streamlined cultural production to an extent far beyond that analyzed by Horkheimer and Adorno (1972) and earlier critical theorits. New technologies have been developed and introduced by communications and electronic conglomerates that are attempting to control was sectors of the information and enterentament industries. This development is part of a new configuration of technocapitalism, which combines new technologies with neocapitalism forms of economic cognitation. Whereas the individual firm in a single industry was the model during the earlier phase of competitive capitalism. Warrer, Murdoch communications, and other transactional corporations control lang segments of the communications, information, and extertainment market (Baghkan 1987, 1989).

Centralized corporate control gives these corporations enormous power to educide what people will read, see, and experience. Morrower, the conglomerization of media and communications seriously threatens democray and gives the major transmissional corporations massive optical, economic, and cultural power. The entertainment and information industries in particular have aristantiated cultural productions and produced new forms of cultural hugemony through the new electronic media. Heisvisson stands vision except the control of the control of

The new media experience, which is primarily imagistic (i.e., grounded in image production and prediferation), is grodwing prew form of experience, culture, and hegemosy, Interestingly, in the same year that Haberman's The Structural Transformation of the Public Sphere was released, Daniel Boorstin (1962) published The Image in which he analyzed the growing role of image in many domains of life in the United States. Boorstin included some discussion of advertising and the media, but he was mainly concerned with concerned with the concernating the bad new modes of experience and culture with the good old ones, Indeed, he saw nothing progressive in any of the new forms of contrast and the bade of the contrast and the same modes of experience and culture with the good old ones. Indeed, he saw nothing progressive in any of the new forms of contrast and perfective. A minist conversative noting invariant to the contrast and perfect of the contrast and perfect the contrast and perfect the contrast and the public perfect of the contrast and the public perfect of the contrast and the perfect of the contrast and the highly prized forms of individuality in the new mass societies.

More recent "postmodern" through has conceptualized contemporary capitalist society in terms of proliferation and dissemination of images, In this new image culture, "reality" is efficied and the media constitute a new realm of "hoperard" experience where images register entity and the distinction between reality and irreality blurr [Baudrillard 1983, 1983b], As 1 have discussed postmodern theory in detail elsewher (Kellner 1976). Best and Kellner 1987, Kellner 1989, Best and Kellner 1990, I shall limit my discussion in this book to a consideration of postmodern theories of

the politics of the image (see Chapter 4). Extreme postmodern theory claims that in a nedle society it is impossible to delineate institutional structures, historical trajectories, or political effects (Baudrillard 1980b), it also views the media as a Bake Aloe bet at absorbs all contents, cost irrelary, politics, and so on, into a vortex of noise, meaninglessness, and implosion. Although this articulation may well express the experience of some media-saturated deniters of the TV world, I contend that the effects of television are quite different and considerably more specific.

# 1.3 Contested Terrain and the Hegemony of Capital

In contrast to postmodern media theory and the study by Horkbainer and Adorno (1973). I shall take a muldimensional approxib, discussing both the regressive and progressive potential of new media and forms of culture. According to the Intergenetical tonkinders of the Trainfarter School and many of their followers, the very forms of mass culture are regressive, exemplifying commodification, reflections, and ideological manipulation, and standarized forms to attract the maximum addince. It serves as a volveilce of ideological domination that reproduces the least and ways of life in the established order, but it has neither critical potential nor any progressive political uses.

The classic "culture industry" analysis focuses on mass culture as a cultural form. Whereas the critical theory of the 1930s developed a model of social analysis rooting all objects of analysis in political economy, the critical theory of mass culture perfects detailed analysis of the political economy of the media, conceptualizing mass culture merely as an instrument of capitalist ideology. My aim, by contrast, is to develop a critical theory that analyzes television in terms of its institutional nexus within contemporary U.S. society. Moreover, rather than seeing contemporary U.S. society as a monolithic structure absolutely controlled by corporate capitalism (as the Frankfurt School sometimes did), I shall present it as a contested terrain traversed by conflicting political groups and agendas. In my view, televisionfar from being the monolithic voice of a liberal or conservative ideology is a highly conflictual mass medium in which competing economic, political, social, and cultural forces intersect. To be sure, the conflicts take place within well-defined limits and most radical discourses and voices are rigorously excluded but the major conflicts of U.S. society over the last several decades have nonetheless been placed out over television. Indeed contrary to those who see the logic of capital as totally dominating and administering contemporary capitalist societies, I contend that U.S. society is highly conflictual and torn by antagonisms and struggles, and that television is caught up in these conflicts, even when it attempts to deny or cover them over, or simply to "report" them.

My response to the first generation of critical theories (Adorna, Identen, Marcusa, and so on) is the argument that the capitallis system of production and its culture and society are more riven with conflicts and contradaction than are present in the models of "one-dimensional society" and the conflict and the conflicts and the conflict and the conflict and society are society in not only a capitalist society has do its party a democratic one. Democracy is perhaps one of the most loaded and contented terms of the present era. In a broadest signification, the conflict and conflict and conflict and conflict and conflict and conflict and the conflict and conflict and conflict and the conflict and c

"Political democracy" would refer to a constitutional order of guarantees rights and liberties in a system of political decisionansking with poerrance by rule of law, the consent of the governed, and public participation in electrons and referenced. The form of representational democracy operative in the United States approximates some, but not all, of these features of political democracy, fees Burber 1994 for another model of "strong democracy". While I admit that full-felegid democracy does not really resist in the United States, I shall agae in this book that conflicts between outside and democracy have persisted throughout U.S. history, and that wystem of connected broadcasting in the United States has been the system of connected broadcasting in the United States has been persistent and is therefore full of structural conflicts and tensions (see Chauser 3). As we shall see, electrical is to contradictions.

Furthermore, I areas the importance of conflicts within the ruling class and challenges to liberal and conservative positions by radial movements and discourses more than do previous critical studies of relevision. Given the bulsquity and power of relevision, it is a highly desired price for ruling groups. Unlike most critical thorsits, however, I attempt to specify both the ways in which thereis no serves the interests of dominant economic and political forces, and the ways in which it serves to reproduce conflicts among these groups and to mediate the various antagonisms and conflicts that traverse contemporary capitalts societies. Accordingly, I shall attempt to present a more compelenture and muldiformensional thorecast analysis than the standard behavior of the conflict of the confl

to the movements of the 1960s and 1970s, the world economic crisis of the 1970s, and the hellnegs of stilling new technologies and media as additional sources of profitability and social control. In contrast to mechanistic "instrumentalise" accounts, which conceptualize the media merely as ininstrumentalise "decounts, which conceptualize the media merely as interruments of capital and of the ruling class and class domination, the struments of capital and of the ruling class and class domination, the "Regemony" model presented in this book provides an analysis of the ways in which television serves particular class interests in forging specific forms of beginnors at specific points in time.

### Hegemony, Counterhegemony, and Instrumentalist Theories

The begronory model of culture and the media reveals dominant bleological formations and discourse as a shifting retrain of consensus, struggle, and compromise, rather than as an instrument of a monolithic, undifferentiated ideology that is forced on the underlying population from above by a unified ruling class. Television is best conceptualized, however, as the train of an ever-shifting and evolving begronory in which consensus is forged around competing ruling-class political positions, vulnes, and views of the world. The begronory approach analyses television as part of a process of economic, political, social, and cultural struggle. According to the world. The begronory approach analyses television as part of a force of the world. The begronory approach competent of the process of economic, political, social, and cultural struggle. According to the world. The original consistence of the world.

Ruling groups attempt to inergize subordinate classes into the established order and dominant theologists through spreess of ideological annipolation, indoctrination, and control. But ideologists persons yet never fully obstanced and attempts to control abordinate group sententian full. Beiny includiosals and attempts to control abordinate groups sententian full. Beiny includiosals except lefoological positions, such as U.S. juntification for the Virtnam way, come to question these positions as a result of expount to counter-discourse, experiences, and education. Accordingly, beginning wheeling positions in the position of the property of the position of the property possibility of change and underevolved.

Hegemony theories of society and culture can therefore be contrasted with instrumentalist theories. The latter tend to assume that both the state and the media are instruments of capital, and to play down the conflicts among the state, the media, and capital. Examples include the structurally Marsist theories of Althuser [1971) and Parenti [1986]. Instrumentalist theories tend to assime a two-class model of capitalist accept divided into a ruling class and a working class. These theories see the state and media as instruments used to advance the interests of the ruling class and to

control the subjugated class. The model assumes a unified ruling class with untary interests. A hegemony model, by contrast, posits divisions within both the working class and the ruling class and sees the terrain of power as a shifting site of rurgule, collision, and alliances. Instrumentalls theories of relevision tend to be shistorical in their assumption that television, under capitalise, has certain essential and untarhanging functions. The hegemony model, by contrast, asposs that media take on different forms, positions, and functions in different hatorical conjunctures and that their very power between controlling groups and accident forces.

After the disruption of the conservative beginners of the 1950s in the Outset States by the radical political movements of the 1950s, the 1970 Journal States by the radical political movements of the 1960s, the 1970 witnessed interne strugies among conservatives, libraria, and radicals radicals were evertually marginisation and the libraria defensed with the victory of Ronald Reagan in 1980. During the 1980s it became clear that exteriorism had been taken over by some of the most powerful forces of corporate capitalism and was being aggressively used to promote the interests of those forces to section 2.5 and Chapters 3 and 4 for documentation.

## Gramsci and Hegemony

The term heremony is derived from the work of the Italian Marxist theorist Antonio Gramsci.9 In analyzing power relations, Gramsci (1971) distinguished between "force" and "consent," two ways in which the ruling class exercises power and maintains social control. Whereas institutions such as the police, military, and prisons use force to maintain social control. ideology wins consent for the social order without force or coercion. Hegemonic ideology attempts to legitimate the existing society, its institutions. and its ways of life. Ideology becomes hegemonic when it is widely accepted as describing "the way things are," inducing people to consent to the institutions and practices dominant in their society and its way of life. Hegemony thus involves the social transmission of certain preconceptions. assumptions, notions, and beliefs that structure the view of the world among certain groups in a specific society. The process of hegemony describes the social construction of reality through certain dominant ideological institutions, practices, and discourses. According to this view, experience. perception, language, and discourse are social constructs produced in a complex series of processes. Through ideological mediation, hegemonic ideology is translated into everyday consciousness and serves as a means of "indirect rule" that is a powerful force for social cohesion and stability. For a hegemony theory, therefore, all beliefs, values, and so on, are

there is a correst over which assumptions, views, and positions are dominant. In Gramscis (1987) analysts, deloogier, element and unsifty the social bloc's and are embodied in everyday experience. Specific cultural forms—such as designe, philosophys, art, and common ensere—produce consumst and serve as instruments of isdeological begenowy. In Gramsci's view, begenony is more restabilisted ones and for all but is always subject to mogrations and contentation. He pictures accety as a terrain of contenting groups and and incorporate potentially oppositional groups and forces. Heigensony is opposed and contented by efforts to produce a "counterbegemony" on behalf of under proposa and forces.

For Oranac, It was the communist movement and party that provided the grounds progressive alternative to bourgoist/capitalist begenomy. A consent/regenomic movement would thus attempt to fundamentally alter the estitute functional arrangements of power and desimination in order to radically transform society. The concept of bugmony has recently been consent-begroomy in one would movements struggling for democracy. Telvision in the United States helps establish capitalist begronov—the beground of capital order the state, notice, and society. Because of the power of the model, in the established society, any counterbegroomic process and the state of the state of the state of the state of the power of the model in the established society, any counterbegroomic process.

According to the hegemony model, television thus attempts to engineer connecte to the entablished order; it induces people to confirm to established aways of life and patterns of beliefs and behavior. It is important to not the from the standpoint of this model, media power is producite power. Following Foscsash (1977), a begenony model of model power would analyze model of the process of the

Media discourse has its own specificity and autonomy. Television, for instance, mobilities images, forms, style, and ideas to present ideological positions. It draws on and processes social experience, use familiar generic codes and forms, and employs rhetorical and persuasive devices to attempt to induce consent to certain positions and practices. At this process of ideological production and transmission is not a one-dimensional process of indestripation, but, rather, is an active process of necessitation that can

be resisted or transformed by audiences according to their own ends and interests.

Gramsci's work is important because it provides as a model of society one that is made up of contending forces and groups. It thus avoids the monolithic view of the media as mere instruments of class domination. The two most prolific radical critics of the media. Herman and Chomsky (1988), come close to taking an instrumentalist position, assuming that the media are "adjuncts of government" and the instruments of dominant elites that "manufacture consent" for the policies that support their interests. Herman and Chomsky also argue that a series of "filters" control media content, beginning with the size of the media and their ownership and profit orientation, and continuing through advertisers, media sources, pressure groups and anticommunist ideology All of these forces filter out content and images that would go against the interests of conservative powers and characterize the media as a propaganda machine. To document their thesis. Herman and Chomsky carry out a detailed analysis of mainstream media coverage of U.S. foreign policy, including studies of television coverage of Vietnam and Indochina. Central America, and the alleged plot to assassinate the pope, as well as studies of the individuals deemed worthy or unworthy to be represented as victims of their respective governments. Lacking a theory of capitalist society, Herman and Chomsky tend to

Lexung a ricery of capitalist society, Petrinan and Unomasy tents to conceptualist the model as instruments of the state that propagatide on the media and connectual importatives as filters that exclude views circula of established instructional arrangements of power. I would argue that the media are organized primarily as capitalist media and only further foreign policy and other perspectives that are perceived to be in the interests of the groups that own and control the media. Nonetheless, Herman and featily critics that help maintain a balance of power and promose their defenty critics that help maintain a balance of power and promose them.

A propagnda model suggests that the "societal purpose" of the media is to inculate and defend the economics, social, and political agends of privated groups that dominate the domestic society and the state. The media serve this purpose in many ways through selection of optics, distribution of concerns, framing of issues, filtering of information, emphasis and tone, and by keeping debate within the bounds of acceptible premises. [1988, 298]

The concept of hegemony, rather than that of propaganda, better characterizes the specific nature of commercial television in the United States. Whereas propaganda has the connotation of self-conscious, heavy-handed, intentional, and coercive manipulation, logemony has the connotation, more appropriate to relevation, of induced consent, of a more aduled process of incorporating individuals into patterns of belief and behavior. By the same tooken, the propagata model assumes that its subjects are malleable victims, who willy-milly full prey to media discourse. The logemony model, by contrast, discribes a more complex and subdet process whereby the media induce consent. It also allows for aberrant readings and individual resistance to media manipulation (Half et al. 1986).

The ideological effects of television are not limited to its content, contrary to the dictates of the propaganda model. The forms and technology of television have ideological effects too, as I shall argue in this book. I therefore present perspectives different from those of Parenti (1986) and Herman and Chomsky (1988), who tend to utilize a somewhat monolithic model of capitalist society in their interpretation of the media as mere instruments of class rule and propaganda. My viewpoint also differs from that of radical critics of the media who focus on cultural imperialism and on the referious effects of the importation of U.S. television throughout the world. I supplement this important work by emphasizing the roles of commercial television within contemporary LLS society and my case study (Chapter 4) indicates the ways in which television has processed domestic politics during the 1980s. Much of Parenti's work, and almost all of Herman and Chomsky's work focuses on how U.S. television presents foreign affairs and how its anticommunist bias reflects the dominant lines of U.S. foreign policy while ignoring, or obscuring, unpleasant events that put U.S. policy and alliances in question. The works of Parenti and of Herman and Chomsky are indeed valuable as damning indictments of U.S. foreign policy and of the ways in which the media serve the interests of dominant corporate and political elites in these areas. But a more comprehensive theoretical perspective on television would focus on television's domestic functions and political effects and the ways in which it is structured by the conflicting imperatives of capitalism and democracy.

## Critical Theory and Television

This book provides a more differentiated model of power, conflict, and instructual stanginism in contemporary capitalite societies than previous radical accounts. Although televiston can be seen as an electronic ideology machine this serves the interests of the dominant economic and political class forces, the ruling class is split among various groups that are often anagenistict and at odds with one another and with contending groups and social movements. Under the guist of "objectivity," television intervenes in this matrix of struighe and attempts to resolve or obscure conflict and to advance specific agendas that are prevalent within circles of the ruling strata whose positions television thates.

Because relevition is best conceptualized as a business that also has the function of legitimating and selling corporate capitalism, a bettery of feterision must be part of a theory of capitalist society. Contrary to those who view exterision as harmless entertrainment or as a source of the "objective" information that maintains a robust democratic society, I interpret it as a "culture industry" has server the interests of those who own and control it. Fet, in contrast to Horlebnemer and Adorno (1972), whose theory of the doctors industry is another hadronic and motorial, I analysis televisions of the contrast of t

From the perspective of critical theory, in order to adequately understand a given object or subject matter, one must understand its historical genesis. development, and trajectory. Chapter 2 accordingly outlines the history of television in the United States, focusing on the ways in which powerful economic and political forces have determined the course of the established commercial broadcasting system. Indeed, the broadcast media have served the interests of corporate hegemony from the beginning and took on even more blatantly pro-corporate agendas and functions during the 1980s. Chapter 3 follows with a sketch of my theoretical perspectives on television in the United States. Here I discuss the ways in which the capitalist mode of production has structured contemporary U.S. society and the system of commercial television. I also analyze the methods and strategies with which corporations and the state have attempted to control broadcasting; the ways in which commercial imperatives have shaped the organization, content. and forms of commercial broadcasting: the structural conflicts between capitalism and democracy in constituting the system of commercial television in the United States; and the major conflicts among broadcasting, government, and business over the past several decades.

A critical theory of society must not only ground its analyses in historical and empirical studies has also develops comprehensive throerital perspective on the present age. Chapter 4 accordingly reveals the role of relevision in materianing concernive begenomy in the United Stress charge the 1900. In that their law course in the United Stress charge the 1900. In this charge of the control of the 1900 and the 1900 and the 1900 and 1900 and

Normative and political perspectives are also crucial to the conception of critical theory, which has traditionally been structured by a disectic of liberation and domination that analyses not only the regressive features of a tenchoogy like television but also its emancipatory features of potential. Critical theory promotes attempts to achieve liberation from forces of orimination and class rule. In contrast to the classic critical theory of the Frankfurt school, which is predominantly negative in its view of television and the media as instruments of domination, this book follows Benjanian (1969), Brecht (1967), and Einensberger (1977), who conceptualize television as a potential turnerunest of progressive social change. By studies this maintain a doubled-edged focus on the media in which the progressive and competition of the contrast of the contr

Critical theory is motivated by an interest in progressive social change, in promoting positive values such as democrace, freedom, individuality, happiness, and community. But the structure and system of commercial network television impedes these values. In Chapter 5, 1 have proposed an alternative system that promotes progressive social transformation and more democratic values and practices. This alternative system embodies such values as democratic accountability of the media, citizen's access and participation, increased variety and diversity of views, and communication that furthers social progress as well as enlightenment, justice, and a democratic public sphere.

In abort, critical theory criticises the nature, development, and effect of a given institution, policy, or lade from the standpoint of a normative theory of the "good life." Capitalism defines its consumerits mode of life as the ledel norm of everybul file and its encounse and political "marketpiace" as the Ideal structure for a society. Critical horry contest there values from the standpoint of alternative values and models of society. In this way, critical theory provides a synthesis of social theory, philosophy, the sciences, and politica Accordings, I hall draw on a range of disciplines to provide a syntematic and comprehensive critical theory control of the control of the critical sciences. I he god by a straining the values of the critical sciences are critical federocarcies, I begab by situating the visions within the fundamental socioecomonic processes of corporate capitalism and by chartring its growing influence and power in contemporary U.S. society.

#### Notes

 The number of TV sets in the world was cited in the documentary "Television," broadcast in 1989 by the Public Broadcasting Service (PBS). In 1988, 90.4 million homes in the United States (i.e., more than 98 percent of the population) had televisions, with 1.651 viewers per TV home (Broadcasting/Cable Yearbook 1989). Gibb by the end of the 1980s, decivious were turned on more than 2 house per week. Eight out of 10 people spent 2 or more hours wasching television every might Gibber 1980. The Roper Organisms Poll industed the 0 percent of the people questioned Poll industed the 0 percent of the people questioned as dismastic reversal in the number of people who chose television over newspers a dismastic reversal in the number of people who chose television over newspers to be people as the contract of the people as the contract with Chinert 1988, 23th, which means making the percent of the people polled chose television as their perferred source for leading the percent of the people polled chose television as their perferred source for leading the people polled chose television as their perferred source for leading the people polled chose television as their perferred source for leading the people polled chose television as their perferred source for leading the people polled chose television as their perferred source for leading the people polled chose television as their perferred source for leading the people polled chose television as their preferred source for leading the people polled chose television as their perferred source for leading the people polled chose television as their perferred source for leading the people polled chose television as their perferred source for leading the people polled chose television as the people people chose television as the people people chose the people people

2. For some characteristic conservative attacks on television's "liberal bias," see Efron (1972), Lefever (1974), Phillips (1975), Herschensohn (1976), and Lichter. Rothman, and Lichter (1986). The terms conservative and liberal are constantly being redefined. Whereas conservatives were once allied with state institutions against the emerging capitalist economy and liberals defended a laisser-faire political economy and criticized state regulation, conservatives today tend to be critical of big government and liberals defend government programs and state intervention in the economy. Previous U.S. conservatives were isolationist in their foreign policy, but since World War II they have been generally interventionist. In this book I characterize "conservatives" as those individuals who criticize big government and liberal welfare state measures while championing deregulation, a relatively unrestricted free market. an interventionist foreign policy, and traditional social values. By contrast, I identify "liberals" with melfare state reform measures redistribution of wealth less interventionist foreign policy (although this often shifts), egalitarian reform of social values, and more permissive attitudes toward social and cultural change. And, finally, I describe "radicals" as those who champion more extensive social transformation, ranging from socialist attempts to reform the capitalist economy to feminist attempts to dismantle the institutions of male dominance.

3. Meyer (1979) argues that television is pro-social, whereas Gerbner and Gross (1976) maintain that it promotes violence and a "mean world" vision that supports conservative ideologies. Apologists for television include industry spokespeople, their academic allies, and TV fans who publish "fansines" and celebrate TV trivia.

 For discussions of earlier conservative critiques of popular culture, see Swingewood (1977) and Brantlinger (1983).

wood (1977) and Dratminger (1993).

5. On "noconnervatism" and the New Right, see Crawford (1979). Bell (1978) is sometimes labeled a neoconservative because he defends traditional values against the movements of the 1960s and new cultural forms such as television. Bell himself admits that he is a cultural conservative but also a liberal in politics and a socialist in economics (1978; w). Stell his ecition of elections and of convenience are benefit in economics (1978; w). Stell his ecition of elections and of convenience are benefit in economics (1978; w). Stell his ecition of elections and of convenience are benefit in economics (1978; w). Stell his ecition of elections and of convenience are benefit in economics (1978; w). Stell his ecition of elections and of convenience are benefit in economics (1978; w).

"sensate" culture parallels the neoconservative critique.

6. For theories about capitalist society, see Marx and Engels (1978), Marcuse (1964), Baran and Sweery (1966), Mandel (1975), Lash and Urry (1987), and Kellner (1989a), which discusses the Frankfurt school's theories of capitalist society.

- 7. By "rechnocapitalism" I mean contemporary, transmissional, corporate capitalism in which the capitalism mode of production and new technologies are creating perspectates, a new organization and structure of labor, and new forms of society, coulture, and experience. For a preliminary delineation of the concept of schoologists, see Kellner (1999a). As the television industry is a crucial component of technologistalism, the present book can be read as an attempt to theorist the nature, form, and structure of contemporary capitalist societies via the perspective of refrictation.
- 8. This position is elaborated in Kellner (1979, 1980, 1982), in Best and Kellner (1987), and in Kellner and Ryan (1988). By contrast, the present book provides a more critical/institutional analysis of relevision. (i shall later devote a separate book to analysis of television as a cultural form.)
- 9. On hegemony see Gramsci (1971) and Boggs (1986), and on ideology and hegemony see Kellner (1978, 1979). Among those others who utilize a hegemony approach as opposed to a capital logic or instrumental approach to conceptualizing the media in relation to the economy and society are Stuart Hall and the Birminghum school (see Hall et al. 1980) as well as Olithi (1980, and Rapping) [1967].
- 10. Brecht (1967), Benlamin (1969), and Enransberger (1974, 1977) developed perspectives in which here technologies, as in film and broadcasting, could be used as instruments of liberation—by "refunctioning" the media to serve progressive speak. The present volume follows this ratherities, which strengs to develop progressive uses for existing technologies and media. I should note that the first generation of the Frankfurst schola discussed emencipatory uses of popular culture and met technologies (Kelliner 1999a), but for the most part they took a negative stance toward mass column and communication.